

Message Text

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ACTION EUR-12

INFO OCT-01 ISO-00 DEAE-00 CIAE-00 INR-07 IO-13
JUSE-00 NSAE-00 CTME-00 SNM-05 TRSE-00 USIA-06
NSC-05 OES-07 OMB-01 DODE-00 HEW-04 NEA-10 EA-10
/081 W

-----008565 131851Z /42

R 131728Z JAN 78
FM AMEMBASSY BONN
TO SECSTATE WASHDC 4766
INFO AMCONSUL BREMEN
AMCONSUL DUSSELDORF
AMCONSUL FRANKFURT
AMCONSUL HAMBURG
AMCONSUL MUNICH
AMCONSUL STUTTGART
USMISSION USBERLIN
AMEMBASSY THE HAGUE
AMEMBASSY OSLO
AMEMBASSY BRUSSELS
AMEMBASSY PARIS
CINC EUR VAIHINGEN
CINC USAREUR HEIDELBERG

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E.O. 11652: N/A
TAGS: SNAR, GW
SUBJECT: DOGOLOFF TEAM VISIT

REF: A. STATE 7327; B. BONN 0146; C. 1977 BONN 20334;
D. 1977 BONN 20322; E. BONN 19240; F. 1977 BONN 5002;
G. 1976 BONN 11812.

SUMMARY: NARCOTICS ABUSE IN WEST GERMANY, INCLUDING
BERLIN, HAS GROWN STEADILY SINCE 1970. FRG OFFICIALS
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ESTIMATE THERE ARE ABOUT 50,000 HARD DRUG ABUSERS,
THE MAJORITY MEN 18-25 YEARS OLD. HASHHISH AND HEROIN
ARE THE DRUGS OF CHOICE. THE MIDDLE EAST SUPPLIES THE
HASHHISH. UNTIL 1977, CHINESE ORGANIZATIONS SUPPLIED
85 PERCENT OF THE HEROIN CONSUMED IN THE FRG. AFTER A
1976 GERMAN-DUTCH CRACKDOWN ON THE CHINESE RINGS,
MIDDLE EAST HEROIN TRAFFICKED IN LARGELY BY TURKS FILLED

THE VOID. THE FRG'S MOST SUCCESSFUL INTERNATIONAL COOPERATIVE EFFORT HAS BEEN THE ESTABLISHMENT OF THE PERMANENT WORKING GROUP ON NARCOTICS WHICH CONSISTS OF LAW ENFORCEMENT MEMBERS FROM SEVERAL WEST EUROPEAN NATIONS AND THE U.S. FROM 1971-77 THE FEDERAL GOVERNMENT FUNDED 62 MODEL DRUG TREATMENT CENTERS, WHICH THE GERMAN STATES NOW ADMINISTER. IN ADDITION, THERE ARE OVER 500 PRIVATE DRUG CLINICS IN THE COUNTRY.
END SUMMARY.

1. CURRENT DRUG ABUSE PROBLEMS: THE FEDERAL REPUBLIC OF GERMANY (FRG) HAS AN ESTIMATED 50,000 HARD DRUG ABUSERS WITH AN INCREASING TREND IN THE NUMBER OF NEW EXPERIMENTERS AND HARD CORE USERS. IN 1976 THE FRG HAD 337 DEATHS FROM DRUG ABUSE, 232 FROM HEROIN OVERDOSES. COMPARATIVE FIGURES WITH HEROIN O.D.S IN PARENTHESIS ARE: 1970-29 (2); 1973-106 (34); 1975-194 (79). IN 1976 WEST BERLIN ACCOUNTED FOR 54 OF THE 337 DEATHS. ALTHOUGH 1977 NATIONAL FIGURES ARE NOT YET AVAILABLE, BERLIN, A CITY OF 2 MILLION, HAD 87 DRUG DEATHS IN 1977, 97 PERCENT FROM HEROIN OVERDOSES. THE FEDERAL CRIMINAL POLICE (BUNDESKRIMINALAMT-BKA) HAS IDENTIFIED AS KNOWN REGISTERED ADDICTS OF ALL TYPES OF DRUGS SOME 25,000 INDIVIDUALS; APPROXIMATELY 85 PERCENT OF THESE ARE HARD DRUG ADDICTS. HASHISH REMAINS THE MOST POPULAR DRUG AMONG THE YOUTH ALTHOUGH SOME LIMITED OFFICIAL USE

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DRUG OFFICIALS SEE A GROWING AND WORRISOME TREND AMONG YOUNG (16-18 YEAR OLD) ABUSERS TO SWITCH FROM HASHISH TO HEROIN.

2. GERMAN RESPONSE: FRG DRUG LAWS ARE STRICT (E.G. THERE IS NO DECRIMINALIZING FOR CANNABIS OFFENSES, ALTHOUGH PENALTIES FOR DEALERS ARE HARSHER THAN FOR SMALL-TIME USERS) AND ENFORCEMENT ACTIVE. ARRESTS WERE UP 13 PERCENT IN 1976, FROM 27,777 IN 1975 TO 31,363 IN 1976. NEVERTHELESS THE VOLUME OF HEROIN TRAFFIC IN 1976, AND CONTINUING INTO 1977, INCREASED.

3. ABUSE PATTERN: 1974-1976 FIGURES SHOW THAT 70.5 PERCENT OF DRUG ABUSERS ARE IN THE 18-25 YEAR OLD CATEGORY; 17.7 PERCENT ARE IN THE 25-40 CATEGORY, WHILE 10.4 PERCENT ARE 14-18 YEARS OLD. THE REMAINDER ARE EITHER BELOW 14 YEARS OF AGE OR ABOVE 40. OVER 81 PERCENT OF THE USERS ARE MEN. OF THE 31,363 ARRESTED IN 1976, 29,610 WERE BETWEEN 18-30 YEARS OF AGE. REPEAT OFFENDERS OF ALL AGES ROSE FROM 10,700 IN 1975 TO 12,900 IN 1976. INTERESTINGLY, WHILE MOST OTHER FIGURES ROSE FROM 1975 TO 1976 THE INCIDENCE OF THEFTS

FROM PHARMACIES DROPPED FROM 1,042 IN 1975 TO 673 IN 1976, ILLUSTRATING, IT APPEARS, THE EASE AND AVAILABILITY OF STREET PURCHASES.

4. DIMENSIONS OF HEALTH AND MEDICAL RESOURCES: WEST GERMANY'S FEDERAL SYSTEM ALLOCATES MANY ASPECTS OF GOVERNMENT TO THE LAENDER (STATES) INCLUDING RESPONSI-

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BILITY FOR LAW ENFORCEMENT AND HEALTH. FEDERAL AUTHORITIES COORDINATE AMONG THE LAENDER, DEAL ON AN INTERNATIONAL LEVEL AND AT TIMES ESTABLISH FEDERALLY-FUNDED MODEL PROGRAMS. FROM 1971-77, THE FEDERAL MINISTRY OF HEALTH FUNDED A PROGRAM OF 62 MODEL DRUG

TREATMENT CENTERS WHICH FURNISHED TREATMENT AND/OR
ADVICE ON AN IN-PATIENT AND OUT-PATIENT BASIS. IN
1978 FEDERAL FUNDING CEASED WITH INDIVIDUAL LAENDER
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AND COMMUNITIES ASSUMING RESPONSIBILITY FOR SPECIFIC
CENTERS. THE HEALTH MINISTRY'S NEW PROGRAM IS BASED
ON A PSYCHO-SOCIAL MODEL WHICH STRESSES SECONDARY
PREVENTION BY IDENTIFYING THOSE WHO ARE ONLY BEGINNING
TO HAVE A DRUG PROBLEM. THE FEDERAL GOVERNMENT WILL
FUND 20 INSTITUTIONS (MEDICAL AMBULANCES, TREATMENT
CENTERS, SCHOOLS FOR ADDICTS) IN 1978 AND 40 IN 1979.
IN ADDITION TO THE FEDERAL GOVERNMENT'S PROGRAMS, THE
FRG HAS ABOUT 500 PRIVATE DRUG ABUSE AND TREATMENT
PROGRAMS, SPONSORED MAINLY BY RELIGIOUS ORGANIZATIONS.
FEDERAL, STATE, AND PRIVATE INSTITUTIONS USE THE COM-
PLETE WITHDRAWAL METHOD FOR ABUSERS AND BELIEVE THIS
APPROACH SUCCESSFUL SINCE 25 PERCENT OF ALL THOSE
TREATED CONTINUE TO BE DRUG FREE AFTER SIX MONTHS.

5. TRAFFICKING PROBLEMS: UNTIL 1977 APPROXIMATELY
85 PERCENT OF THE HEROIN ENTERING THE FRG, AS A
TRANSIT COUNTRY OR INCREASINGLY AS A USER, WAS
NUMBER 3 OR NUMBER 4 "BROWN" HEROIN BROUGHT IN BY
COURIERS FROM SOUTHEAST ASIA TO AMSTERDAM WHERE
PREDOMINANTLY ETHNIC CHINESE ORGANIZATIONS PROCESSED
IT AND DISTRIBUTED IT, VIA OTHER COURIERS, TO OTHER
EUROPEAN COUNTRIES. WHITE HEROIN FROM THE MIDDLE EAST
(IRAN, AFGHANISTAN, PAKISTAN) TRAFFICKED IN MAINLY
BY TURKS HANDLED 15 PERCENT OF THE TRADE. MOST OF THE
CANNABIS ALSO ORIGINATED IN THE MIDDLE EAST. IN 1977
THE HEROIN PATTERN REVERSED WITH 85 PERCENT FROM THE
MIDDLE EAST AND 15 PERCENT FROM ASIA. THIS PHENOMENON
HAS TWO CAUSES. A CUSTOMS CRACKDOWN AT THE DUTCH-
GERMAN BORDER ADDED APPRECIABLE RISKS TO THIS ROUTE;
AT THE SAME TIME DUTCH AUTHORITIES EXPORTED HUNDREDS
OF SUSPECTED CHINESE FROM AMSTERDAM BACK TO ASIA.
THE CHINESE ORGANIZATIONS SIGNIFICANTLY SLOWED DOWN
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THEIR OPERATIONS AND MIDDLE EAST HEROIN FILLED THE
VACUUM. TURKISH GUEST WORKERS AND FAMILIES NUMBER WELL
OVER ONE MILLION IN THE FRG, THE LARGEST POPULATION OF
TURKS OUTSIDE THE NATIONAL BORDERS. THOUSANDS RETURN
TO TURKEY EACH YEAR FOR VACATION; AMONG THEM ARE
PROBABLY HUNDREDS WHO RETURN WITH SMALL PACKETS (1-3

KILOS) OF PROCESSED HEROIN AND MAKE A MARKET IN GERMANY.
WE HAVE YET TO SEE ANY EVIDENCE OF MAJOR ORGANIZATIONS
INVOLVED BUT IT SEEMS CLEAR THAT MIDDLE EAST HEROIN,
CARRIED BY TURKS AND OTHERS HAVE FILLED THE GAP LEFT
BY THE CHINESE. SMUGGLING OF CANABIS FROM THE MIDDLE
EAST CONTINUES UNABATED WITH GERMAN CUSTOMS SEIZING
OVER 5 TONS ALONE IN A TWO WEEK PERIOD IN OCTOBER,
1977. (IN ALL OF 1976 THEY SEIZED 5,316 KILOGRAMS.)

6. ENFORCEMENT CAPACITY: BECAUSE OF THE FEDERAL
SYSTEM MOST LAW ENFORCEMENT EFFORTS ARE ON THE LAND
LEVEL AND FIGURES FOR LAENDER POLICE INVOLVED IN
NARCOTICS ARE NOT READILY AVAILABLE. THE FEDERAL
POLICE (BKA) HAS A PERMANENT ANTI-NARCOTICS STAFF
OF 37 WORKING OUT OF BKA HEADQUARTERS IN WIESBADEN.
OVER THE PAST FEW YEARS DEA HAS TRAINED A NUMBER OF

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GERMANS; IN FEBRUARY 1978 IT WILL COORDINATE THE TRAINING OF A TEN MAN TOP LEVEL FRG DELEGATION WHO WILL STUDY THE EL PASO INTELLIGENCE CENTER AND THE STRIKE FORCE CONCEPT IN LOS ANGELES.

FRG FOREIGN ASSISTANCE: IN 1977 THE GERMANS CONTRIBUTED 500,000 DEUTSCH MARKS TO THE UN FUND FOR DRUG ABUSE. THE FRG HAS ALSO RETAINED ITS POLICE TRAINING CONTINGENT IN AFGHANISTAN.

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7. INTERNATIONAL COOPERATION: THE FRG HAS BEEN ACTIVE IN DEVELOPING BETTER INTERNATIONAL, PARTICULARLY EUROPEAN COOPERATION IN COMBATING DRUG ABUSE. THE MOST SIGNIFICANT DEVELOPMENT HAS BEEN THE ORGANIZATION OF THE GERMAN-BASED PERMANENT WORKING GROUP (PWG) ON NARCOTICS IN 1973. THE PWG CONSISTS OF MEMBERS FROM ALL LAENDER, DUTCH REPRESENTATIVES, THE DEA AGENT IN BONN, AND MEMBERS OF THE US MILITARY; PERMANENT OBSERVERS INCLUDE REPRESENTATIVES FROM INTERPOL, FRANCE, LUXEMBOURG, AND BELGIUM. THE CHIEF OF THE BKA'S ANTI-NARCOTICS SQUAD (SCHRAMM) HEADS THE GROUP. THE GROUP'S WORK HAS HELPED TO BETTER COORDINATE DOMESTIC GERMAN EFFORTS AND COOPERATION WITH ITS NEIGHBORS. IN ADDITION FRG INTERIOR MINISTERS HAVE ACTIVELY PARTICIPATED IN THE THREE EUROPEAN MINISTERIAL CONFERENCES SET UP UNDER THE "POMPIDOU INITIATIVE" TO DEVELOP ANTI-NARCOTICS COOPERATION AMONG WEST EUROPEAN STATES.

8. PARAS 2-4, REFTTEL A. WILL BE ANSWERED IN SEPARATE CABLE.

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Message Attributes

Automatic Decaptioning: X
Capture Date: 01 jan 1994
Channel Indicators: n/a
Current Classification: UNCLASSIFIED
Concepts: VISITS
Control Number: n/a
Copy: SINGLE
Draft Date: 13 jan 1978
Decaption Date: 01 jan 1960
Decaption Note:
Disposition Action: RELEASED
Disposition Approved on Date:
Disposition Case Number: n/a
Disposition Comment: 25 YEAR REVIEW
Disposition Date: 20 Mar 2014
Disposition Event:
Disposition History: n/a
Disposition Reason:
Disposition Remarks:
Document Number: 1978BONN00721
Document Source: CORE
Document Unique ID: 00
Drafter: n/a
Enclosure: n/a
Executive Order: N/A
Errors: N/A
Expiration:
Film Number: D780020-0934
Format: TEL
From: BONN
Handling Restrictions: n/a
Image Path:
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Legacy Key: link1978/newtext/t19780166/aaaacebj.tel
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Litigation Codes:
Litigation History:
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Message ID: 972afce3-c288-dd11-92da-001cc4696bcc
Office: ACTION EUR
Original Classification: LIMITED OFFICIAL USE
Original Handling Restrictions: n/a
Original Previous Classification: n/a
Original Previous Handling Restrictions: n/a
Page Count: 6
Previous Channel Indicators: n/a
Previous Classification: LIMITED OFFICIAL USE
Previous Handling Restrictions: n/a
Reference: 78 STATE 7327, 78 BONN 146, 78 BONN 19240
Retention: 0
Review Action: RELEASED, APPROVED
Review Content Flags:
Review Date: 19 may 2005
Review Event:
Review Exemptions: n/a
Review Media Identifier:
Review Release Date: n/a
Review Release Event: n/a
Review Transfer Date:
Review Withdrawn Fields: n/a
SAS ID: 3779475
Secure: OPEN
Status: NATIVE
Subject: DOGOLOFF TEAM VISIT
TAGS: SNAR, GE
To: STATE
Type: TE
vdkgvwkey: odbc://SAS/SAS.dbo.SAS_Docs/972afce3-c288-dd11-92da-001cc4696bcc
Review Markings:
Sheryl P. Walter
Declassified/Released
US Department of State
EO Systematic Review
20 Mar 2014
Markings: Sheryl P. Walter Declassified/Released US Department of State EO Systematic Review 20 Mar 2014